Northshore Park and Recreation Service Area

Board Meeting Agenda

May 15, 2019, 6:30 PM

Northshore Senior Center, Dining Room - 10201 E. Riverside Dr., Bothell, WA 98011

1	Call to Order		
2	Public Comment		
3	Approval of April 17, 2018 - Minutes (Action Item)		
4	ADMIN UPDATE		
	Derivation of ILA percentages		
	Invoices for public notices		
5	DISCUSSION ITEMS		
	CONTINUATION OF DISCUSSION FINANCING OPTIONS FOR CAPITAL NEEDS		
	\$500,000 STATE ALLOCATION FOR CAPITAL EXPENSES		
	BUDGET UPDATE		
6	NEXT MEETING DATE - WED. JUNE 19, 2019		
7	New Business		
8	• ADJOURNMENT		

PRELIMINARY AGENDA: The preceding is a preliminary agenda of the Northshore Park and Recreation Service Area Board. Other items may be added and action taken on matters which do not appear above. For additional information, please contact: Michael Tabor at (425) 876-7380.

SPECIAL ACCOMMODATIONS: The Northshore Parks and Recreation Service Area strives to provide accessible meetings for people with disabilities. If special accommodations are required, please contact Michael Tabor at (425) 876-7380 at least three days prior to the meeting.



May 15, 2019 Board Meeting Minutes

Call to Order

Chairman James McNeal called the meeting at Northshore Senior Center to order at 6:35 pm.

Meeting Attendees

Present were NPRSA Chairman James McNeal, NPRSA Board members Tom Agnew, Elaine Cook, Joe Marshall, Liam Olsen, and Terry Ryan.

Also present were:
John Dolin, Northshore Senior Center Board President
Marco Dorado, intern
Brooke Knight, Northshore Senior Center Executive Director
Jennifer Phillips, City Manager, City of Bothell
Camille Tabor, CPA
Michael Tabor, Administrative Assistant

Public Comment

There was no public comment

Approval of Minutes

The April 17, 2019 contained an error incorrectly describing comments attributed to Terry Ryan.

Elaine Cook motioned that the CORRECTED minutes of April 17th, 2019 be approved. Tom Agnew seconded. The motion carried unanimously.

Administrative Update

Vouchers were signed for payment of public notices for this meeting.

Derivation of ILA Percentages

The Assessor's offices of Snohomish and King counties were contacted and parcel lists were downloaded from both county's FTP websites, and were filtered to produce a complete list of parcels paying taxes for NPRSA. The purpose of this research is to determine the population distribution in the NPRSA taxing district, and to identify or derive more accurate ILA contribution percentages for member agencies.

As the percentage of parcel count in each jurisdiction does not match the current contribution percentages, this information opens the possibility that contribution percentages might need to be



renegotiated. A breakdown of the population actually using the Senior Center's services was also briefly enumerated and discussed.

The Senior Center is the largest of its kind in Washington State. 62% of its clients are low, or extremely low income. 64.3% claim their residence as King County, 33.8% as Snohomish County.

It was agreed to take no action on this information at this meeting.

Discussion Items

Continuation of Discussion - Financing Options for Capital Needs

Kathy Lambert and Rod Dembowski are pursuing a possible funding source for \$39,000

Marco Dorado (our intern) discussed a funding and expense analysis, highlighting the difference between capital expenses and repairs. Camille Tabor offered that there is a \$5,000 threshold which can be used by the NPRSA to determine what is a capital expense and what is not.

Of the current needs facing NPRSA facilities that were discussed, only the fire panel replacement is the responsibility of NPRSA. The rolling door is considered a repair, not a capital expense, and that repair has already been done by the Senior Center at their own cost.

Before this difference had been delineated, an invoice was submitted to NPRSA for this door repair, for which a voucher was issued. At this meeting it was discussed that the funds could not come out of the General Fund without a vote, and the original intention was that the door repair would have come from the Emergent Funds provided by the cities, so the voucher was cancelled without a check being issued.

The fire panel was replaced by using Emergent Funds raised by the cities (Bothell, Kenmore, Woodinville), with approximately \$2,000 left over. A motion was made to use that remainder to reimburse the Center for the rolling door repair, and the ensuing discussion resulted in an amended motion to pay for 10 carbon monoxide detectors and the fire panel. Brooke Knight reports an expected total cost of \$18,445.

Elaine Cook moved that the NPRSA pay for the fire panel and rolling door, seconded by Tom Agnew, Joe Marshall requested removing the rolling door.

Elaine Cook moved that the previous motion be amended to add 10 carbon monoxide detectors to the fire panel, Tom Agnew. The motion carried unanimously.

Maintenance to the bioswale is also not legally covered by NPRSA.

Brooke Knight reports that the fence is in worse condition than originally thought, therefore a volunteer rescue is not possible, and as it will require complete replacement, it qualifies as a capital expense (NPRSA responsibility). Bids have been obtained, a wood fence will cost

NPRSA c/o Northshore Senior Center - 10201 E. Riverside Drive, Bothell, WA 98011



approximately \$20,000, and chain link would cost approximately \$26,000. She also provided images of severe deferred maintenance of the fence and interior flooring that is dry rotted and in urgent need of replacement.

The fence is a safety concern, as it prevents clients with dementia from wandering away, or falling 8' down into the bioswale.

Urgent needs were first identified with a deadline of 30 days, with the risk that the Center would have to be closed if those problems were not addressed. It was discussed that it has taken three months to make progress on these issues, and concern was expressed about the commitment of King and Snohomish Counties.

The RFQ is due by May 24th, proposals will be selected by the subcommittee, the Board will review the selected proposals and determine funding and categorization as capital expense vs. maintenance.

\$500,000 has been awarded by the State Legislature via Guy Palumbo. These funds are provided on a reimbursement basis, and must be spent on capital expenses. A discussion followed that fronting the money is a serious obstacle, as none of the cities have the ability to lend that amount. The possibility of securing registered warrants was discussed, the counties will have to be consulted about this possibility, and what form of proof of promised funding will be required by the Treasurer. King County is the most likely grantor, as they are NPRSA's fiscal agent. The State might allow sequential reimbursement requests, but this needs to be investigated as there was disagreement about whether this is or not typical.

An attorney also needs to be consulted to determine the possibility and legality of accessing interest earnings in the Bond Fund.

Using money in the Bond Fund via interfund loan was discussed, but there is not enough to meet the \$500,000, and an interfund loan would have to be repaid with interest.

There is also the more immediate problem of not knowing exactly what work can or will be done. We have no assessment yet, no prioritized list, no project manager...

Jennifer Phillips recommended that all modes of the loan process needs to be investigated. A room full of thoughtful nodding ensued.

Terry Ryan began a discussion with a quote from a SnoCo Council financial analyst, [paraphrased here] \$16,000 is the extent of [Snohomish County's] obligation, but we have provided \$75,000. There is deep concern that any increase in funding to NPRSA could trigger an avalanche of similar requests from other entities. It is also a hard sell to expect Snohomish County to contribute capital funds for improvements sited in King County.

Brooke Knight clarified that it is her understanding that the \$75,000 goes to the Mill Creek Center, and a discussion ensued where members were made aware that the \$16,000 referenced above (actually \$15,100) is the total amount split by all 5 agencies, which is a small level of financial support.

NPRSA c/o Northshore Senior Center - 10201 E. Riverside Drive, Bothell, WA 98011



All are dismayed that no operational funding source was established to accommodate inevitable maintenance needs. When the last bond payment is made in 2021, we will be the owners of a 30-year-old building with no upkeep and no staff.

The game plan is to get NPRSA funded and self-sufficient, with a permanent funding stream. This will most likely need to be accomplished by levy. A comprehensive plan needs to be formed, with short-, medium-, and long-range goals.

Legislative priorities are set in August and September, so seeking \$2M in funding needs to begin immediately.

Chairman McNeal made an impassioned appeal to the representatives of both counties – "we need you here." Although none of us were here at the beginning of this project, we're here now, and we cannot allow this to fail.

Next Meeting Date

The next meeting is scheduled for Wednesday June 19th. Future quarterly board meetings are scheduled for July 17, and October 16, 2019.

Next Meeting Date

There is no new business.

Adjournment

Joe Marshall motioned to adjourn, Elaine Cook seconded. The motion carried unanimously, and the meeting was adjourned at 8:40 pm.

Respectfully submitted, Michael Tabor

MEMORANDUM

To: Northshore Parks & Recreation Service Area (NPRSA) Board Members

From: Jennifer Phillips, Bothell City Manager

Date: April 17, 2019

Subject: Immediate Repairs Required for Northshore Senior Center

Background

In 1993, voters established the Northshore Parkers and Recreation Service Area (NPRSA) in order to develop a permanent home for the Northshore Senior Center and continue to meet the needs of our community's disabled and older adults. Established as a taxing district, the NPRSA encompasses the cities of Bothell, Kenmore, and Woodinville, along with King and Snohomish Counties and has outstanding bonds that were issued to fund the development of the Senior Center and Adult Day Health Center. After being consolidated and refinanced in 2010, these bonds are set to mature in 2021. NPRSA's only operational revenue source is yearly membership dues from member agencies that total \$16,000.

Since the establishment of NPRSA, Northshore Senior Center has been the sole tenant of NPRSA facilities and operator of the senior center. The most recent contract between NPRSA and Northshore Senior Center was agreed upon and executed in March of 2016 (Northshore NPRSA Contract No. 2016-01). This agreement outlines specific roles and responsibilities of NPRSA, the owner of the senior center facilities, and the Northshore Senior Center, the sole tenant and "operator" of the facilities. As it relates to capital repairs and improvements, section VI.A.1 of the contract states:

"the Operator of shall not be responsible for (1) capital improvements or any other expenditure which, pursuant to generally accepted accounting principles and/or federal income tax requirements is deemed to be a capital expense (2) depreciation, (3) expenses which are self-insured or are reimbursed by insurance proceeds, (4) any costs and expenses of investigating, removing, maintaining or monitoring hazardous material, or any costs and expenses of complying with federal, state, or local regulations regarding same, and/or any amendments or changes to said laws; and (5) costs attributable to repairing items that are covered by warranties."

This contract is set to expire on December 31, 2021. As of April 1, 2019, NPRSA facilities require approximately \$50,770 worth of immediate repairs which must be funded by the NPRSA. This is an increase from a previous estimate of \$39,092 due to an increase in labor required to improve and maintain bio swale surrounding the building.

State of NPRSA Facilities

Immediate capital repairs and maintenance to NPRSA facilities totaling \$50,770 (estimated) include:

- Fire monitoring system (\$17,242)
- Roller service door (\$1,538)
- Improvement and maintenance of bio swale that borders buildings (\$31,990)

Estimates are derived from bids provided by external vendors who were engaged by Northshore Senior Center staff. Additional capital improvement/maintenance needs amount to \$2.7 Million (estimated) and are attached.

Progress of Repairs

Funding has been secured from NPRSA members agencies for immediate capital repairs in the following amounts:

Agency	% Contribution	Expected Contribution for Repairs	Contribution Amount To Date	Outstanding Amount
King County	27%	\$13,707.90	\$0	\$13,707.90
Snohomish	18%	\$9,138.60	\$0	\$9,138.60
Bothell	29%	\$14,723.30	\$11,337	\$3,386.30
Kenmore	17%	\$8,630.90	\$6,646	\$1,984.90
Woodinville	9%	\$4,569.30	\$3,510	\$1,059.30
Total	100%	\$50,770	\$21,493	\$29,277

Additional long term repairs remain unfunded, with no clear source for additional funding. NPRSA Board members previously agreed to fund repairs based on percentage share of yearly distributions.

Recommendations

In order to address immediate capital improvement needs, the NPRSA Board of Directors must identify funding for immediate repairs, totaling \$29,277 required for the three repairs outlined above. Furthermore, the Board must approve a process through which vendors are engaged to conduct repairs and paid. Currently, Northshore Senior Center staff obtain bids, engage contractors, process payment for services rendered, and submit invoices for reimbursement of costs incurred.

To address long term capital repair needs, opportunities to create a sustainable, consistent, and dedicated funding stream for the NPRSA should be explored. This funding will support the creation of a capital improvement fund to cover the outstanding \$2.7 million (estimated) in capital improvement needs. Additionally, a need exists to engage an external assessor to professionally assess actual value of required capital repairs, as the \$2.7 Million estimate is an internal estimation. The City of Woodinville has offered to issue an RFQ and accept proposals on behalf of NPRSA to conduct this assessment. The Board supported this action and will be responsible for reviewing the proposals, selecting a proposal, and identifying funds to conduct the assessment.

Inaction on funding immediate and long-term repairs will lead to compliance issues and inhibit the Northshore Senior Center's ability to provide critical services to members of our community.

MEMORANDUM

To: Northshore Parks & Recreation Service Area (NPRSA) Board Members

From: Jennifer Phillips, Bothell City Manager

Date: April 17, 2019

Subject: Short & Long Term Planning from NPRSA

Summary

This staff report provides information regarding immediate and long term action required to address significant budgetary and operational needs of the NPRSA. In the short term, immediate needs include: asset replacement and improvements that pose threats for the operational viability of NPRSA's tenant, the Northshore Senior Center; and initiating the process of developing a strategy to formalize organizational infrastructure and identify funding for future capital needs and operational expenses. Long term needs include: identification of permanent funding for the NPRSA's operations and capital improvements; and formalization of NPRSA's operations and organizational infrastructure.

Background

Since its establishment 30 years ago, the NPRSA, a local tax district, has served as the permanent home of the Northshore Senior Center, the sole and primary tenant of NPRSA facilities. The Northshore Senior Center serves the communities of Bothell, Kenmore, Woodinville, and King and Snohomish Counties.

Throughout NPRSA's existence, there has been no dedicated full time staff or formalization of the district's operations, which is impacting the ability of the Northshore Senior Center to meet NPRSA's goal of serving senior residents of the district. NPRSA lacks full-time staff to oversee and execute critical operations including: recordkeeping, financial management, communications and stakeholder engagement, among others. While this has not directly caused issues related to capital repairs and maintenance, a lack of dedicated staff has led to confusion and inability to promptly respond to urgent issues that arise in relation to NPRSA facilities, among other issues.

Short Term Needs

As of April 1, 2019, NPRSA facilities are in need of immediate repairs totaling approximately \$50,770 and long term repairs totaling \$2.7 million (estimated). \$21,493 has been raised for immediate repairs while \$29,277 worth of repairs remain unfunded. Northshore Senior Center staff will engage contractors as funding is secured by NPRSA Board members. Operationally, NPRSA staff consists of one part-time contract administrative support staff who supports the preparation of board meetings in addition to data and information management. The City of Bothell recently hired a graduate intern to support with advancement of NPRSA strategic planning and support the existing administrative staff member.

Long-term needs include a strategic planning process to develop different strategies that will identify dedicated funding streams for future capital improvement projects and to identify critical operational and organizational needs. NPRSA Board members can consider the following options to begin parallel strategic planning processes regarding funding and organizational operations:

 Sub-committees composed of three (at a maximum) NPRSA Board members (or designated representatives) to meet on a regular basis and develop/propose viable options that identify funding and optimal organizational infrastructure. • External needs assessment conducted by an individual external to the NPRSA (potentially Evans School intern) to identify all financial and operational needs. Could potentially serve as complimentary to sub-committee work.

Long Term Needs

No additional funding for the NPRSA exists other than contributions made by NPRSA member agencies that total \$16,000 per year. As of April 1, 2019, the City of Kenmore has led a request to the Washington State Legislature seeking \$500,000 on behalf of the NPRSA. This request is part of the state budget, and will therefore not impact NPRSA's operations for the foreseeable future. Options for Board consideration for the generation of additional revenue streams include:

- Bond measure to raise funds for capital repairs
- Levy lid lift to provide funding for operations and asset replacement
- Increase NPRSA agency member dues
- Yearly rent fee for use of facilities

Prompt Board action related to long term funding opportunities will allow for progress to be made on outstanding capital repairs and maintenance, while creating a sustainable solution for future funding needs. Any actions, including research and preparation of a ballot measure, election costs, and education materials, and facility improvement management will require operational funding from member agencies.

Even though NPRSA is a quasi-municipal corporation with taxing authority, the organization lacks any sort of organizational infrastructure to ensure the district is adequately and effectively meeting the needs of relevant stakeholders including the Northshore Senior Center and NPRSA Board members. A lack of formal organizational infrastructure hinders the NPRSA's ability to manage and track important data and documentation, communicate with the broader community, maintain bookkeeping, and ensure correct execution of, and adherence to, the Northshore/NPRSA contract.

In the long term, NPRSA Board of Directors should explore institutionalizing the scope of the special district's operations including: hiring, at a minimum, one staff member to oversee NPRSA operations including data management, compliance, internal and external communication, among others. An ability to do this, however, is contingent on securing sustainable funding in order to fund day-to-day operations.

Attention to identifying revenue sources and solidifying organizational infrastructure will help ensure the NPRSA and the Northshore Senior Center can continue to serve seniors citizens and community members at large across the district.



Council Office MS #609 3000 Rockefeller Avenue Everett, WA 98201 (425) 388-3559

April 23, 2019

Robin Schaefer Deputy City Clerk City of Bothell 18415 101st Avenue NE Bothell, WA, 98011

Dear Robin,

Thank you for your memo of April 16, 2019, regarding the proposed third amendment to the Amended Interlocal Agreement for the Northshore Parks and Recreation Service Area (NPRSA). I have given this matter a great deal of consideration, and while Snohomish County continues to support the efforts of NPRSA, particularly where it concerns the Northshore Senior Center, I am returning the amendment unsigned.

Snohomish County continues to contribute up to \$75,000 in annual funding to the Northshore Senior Center, significantly more than what is requested in the existing Interlocal Agreement for admin costs. The proposed ILA, which seeks funding for emergency capital repairs, has not been agreed to by Snohomish County and, after consulting with our attorneys, is not something we are legally bound to sign.

While the economy, both nationally and locally, continues to be robust, County budgets continue to be challenged, as I am sure you are aware. Snohomish County did not include any additional funding in our 2019 budget for this type of expenditure, and to allocate the money to NPRSA would mean removing that funding from elsewhere in the budget. At this time, I am not prepared to propose doing this, as we are limited in the type of funding sources that could be used for these types of expenditures.

In addition, I am concerned over the precedent funding this request would set. Snohomish County provides support funding to numerous senior center throughout the County, and to agree to fund these capital expenses may very well signal a groundswell of similar requests, which we simply cannot afford to financially fund, no matter how supportive we are of the efforts.

Again, we thank you for your partnership, and we look forward to continuing our positive relationship for many years to come.

Sincerely,

Terry Ryan

Council Chair - 2019

TRANSMITTAL Office of the City Clerk



DATE: April 16, 2019

TO: Councilmember Terry Ryan, Snohomish County

FROM: Robin Schaefer, Deputy City Clerk

SUBJECT: Third Amendment to the Amended Interlocal Agreement for the Northshore Parks and Recreation Service Area (NPRSA)

Hello Terry,

Attached is the NPRSA agreement signed by the City of Bothell, City of Kenmore and City of Woodinville. Please have it signed by Snohomish County and mail it back to me in the envelope provided. Once I've obtained all the signatures I will forward all parties an executed copy. Thank you,

Robin Schaefer
Deputy City Clerk
425-806-6152
robin.schaefer@bothellwa.gov

THIRD AMENDMENT TO AMENDED INTERLOCAL AGREEMENT BETWEEN KING COUNTY, SNOHOMISH COUNTY, CITY OF BOTHELL, CITY OF KENMORE, AND CITY OF WOODINVILLE CONCERNING THE GOVERNING OF THE NORTHSHORE PRSA

This agreement is entered into between King County, a political subdivision of the State of Washington; Snohomish County, a political subdivision of the State of Washington; the City of Bothell, a municipal corporation incorporated under the laws of the State of Washington; the City of Kenmore, a municipal corporation incorporated under the laws of the State of Washington; and the City of Woodinville, a municipal corporation incorporated under the laws of the State of Washington, collectively, the "Parties."

WHEREAS, pursuant to King County Ordinance No. 8596 and Snohomish County Ordinance No. 88-066, the voters of the Northshore School District, comprised of portions of both King and Snohomish Counties, approved at the September 20, 1988 primary election the formation of a park and recreation service area (hereinafter called "PRSA") with the same boundaries of the Northshore School District; and

WHEREAS, pursuant to RCW 36.68.400, King and Snohomish Counties, along with the City of Bothell, entered into an interlocal agreement in September, 1988, to implement and govern the Northshore PRSA; and

WHEREAS, subsequent to approval of the interlocal agreement, the City of Woodinville incorporated on March 31, 1993, and the City of Kenmore incorporated on August 31, 1998; and

WHEREAS, in 2001 King and Snohomish Counties, along with the Cities of Bothell, Woodinville, and Kenmore, entered into an amended interlocal agreement providing for representatives of each entity to participate in governance of the Northshore PRSA; and

WHEREAS, each of the Parties makes financial contributions to defray costs associated with governing the Northshore PRSA; and

WHEREAS, the Northshore PRSA is in need of emergency capital repairs;

NOW THEREFORE; King and Snohomish Counties and the Cities of Bothell, Woodinville, and Kenmore agree to a Third Amendment to the Amended Interlocal Agreement between King County, Snohomish County, City of Bothell, City of Kenmore, and City of Woodinville Concerning the Governing of the Northshore PRSA dated September 10, October 29, and November 2, 2001, amending Article II. of the Second Amendment as delineated by the addition of section E below:

II. Contributions.

E. In addition to the annual contribution referenced in sections B and C above, parties agree to a one-time contribution in 2019 to be used for emergency capital repairs to the facility and property owned by NPRSA, which repairs total \$39,092.25.

All other provisions of the amended agreement shall remain in full force and effect.

IN WITNESS WHEREOF, the parties have executed this amendment on the dates indicated below.

KING COUNTY	APPROVED AS TO FORM:
By:	By:
Dated:	Dated:
SNOHOMISH COUNTY	APPROVED AS TO FORM:
Ву:	By:
Dated:	Dated:
CITY OF BOTHELL	APPROVED AS TO FORM:
By:	By: Dated:
CITY OF KENMORE	APPROVED AS TO FORM:
By: 27 a Dated: 3-27-19	By:
	APPROVED AS TO FORM:
CITY OF WOODINVILLE	p.,. V
By:	Ву:
Dated: Wil 19	Dated:







March 4, 2019

Senator David Frockt Senator Jim Honeyford Representative Steve Tharinger Representative Richard DeBolt

RE: Capital Budget Request for the Northshore Senior Center Rehab Project

Honorable Senators and Representatives:

On behalf of our cities, we are writing to express our support for the \$500,000 capital budget request for the Northshore Senior Center Rehab project.

The Northshore Senior Center serves a greater population of almost 100,000 residents and directly services more than 6,000 senior citizens annually. This wonderful Senior Center is run by a nonprofit organization that provides a wide variety services that enhance the health and quality of life of our seniors.

We are proud of the public-private partnership that makes the Northshore Senior Center flourish. The non-profit that runs the Senior Center operates at very low overhead and at high value. A wide range of seniors are served at this facility, including low income and veteran seniors.

However, the facility is approaching 30 years old and is need of immediate funding for capital repairs. Funding from the State would allow the senior center to address the most emergent needs to keep this building in usable condition, safe and an asset to older adults in our community for years to come. Specifically, funding would be used to install new siding and windows on our senior center, re-pave the parking lot, repair a fence that helps ensure safety of disabled seniors, and refloor a small area where current flooring is both a tripping and a health hazard.

While we anticipate a future need for the special purpose district to go to the voters for additional funding, state funding is needed now for the most pressing needs.

Thank you for considering this important capital budget request.

Sincerely,

David Baker Mayor of Kenmore Andy Rheaume Mayor of Bothell Elaine Cook

Mayor of Woodinville